

General Assembly

Amendment

February Session, 2022

LCO No. **4572**



Offered by:

SEN. FORMICA, 20th Dist.

To: Senate Bill No. 10

File No. 305

Cal. No. 224

"AN ACT CONCERNING CLIMATE CHANGE MITIGATION."

- 1 After the last section, add the following and renumber sections and
- 2 internal references accordingly:
- 3 "Sec. 501. Section 16-2 of the general statutes is repealed and the
- 4 following is substituted in lieu thereof (*Effective October 1, 2022*):
- 5 (a) There shall continue to be a Public Utilities Regulatory Authority,
- 6 [within the Department of Energy and Environmental Protection,]
- 7 which shall consist of five electors of this state, appointed by the
- 8 Governor with the advice and consent of both houses of the General
- 9 Assembly. Not more than three members of said authority in office at
- any one time shall be members of any one political party. The Governor
- shall appoint five members to the authority. The procedure prescribed
- 12 in section 4-7 shall apply to such appointments, except that the
- 13 Governor shall submit each nomination on or before May first, and both
- 14 houses shall confirm or reject it before adjournment sine die. Any utility
- 15 commissioner appointed by the Governor and confirmed by both
- 16 chambers of the General Assembly between February 1, 2019, and June

17 1, 2019, shall serve a term expiring on March 1, 2024. Any utility 18 commissioner appointed by the Governor and confirmed by both 19 houses of the General Assembly between February 1, 2018, and June 1, 20 2018, shall serve a term expiring on March 1, 2022. Between July 1, 2019, 21 and May 1, 2020, the Governor shall appoint three utility 22 commissioners, provided one such commissioner shall serve a term 23 expiring on March 1, 2021, and two such commissioners shall serve 24 terms expiring on March 1, 2023. Any utility commissioner appointed 25 on or after May 1, 2020, shall serve a term of four years. The utility 26 commissioners shall be sworn to the faithful performance of their duties.

- (b) The authority shall elect a chairperson and vice-chairperson each June for one-year terms starting on July first of the same year. The vicechairperson shall perform the duties of the chairperson in his or her absence.
- (c) Any matter coming before the authority may be assigned by the chairperson to a panel of three or more utility commissioners. Except as otherwise provided by statute or regulation, the panel shall determine whether a public hearing shall be held on the matter, and may designate one or more of its members to conduct such hearing or may assign a hearing officer to ascertain the facts and report thereon to the panel. The decision of the panel, if unanimous, shall be the decision of the authority. If the decision of the panel is not unanimous, the matter shall be approved by a majority vote of the utility commissioners.
- (d) The utility commissioners of the Public Utilities Regulatory Authority shall serve full time and shall file a statement of financial interests with the Office of State Ethics in accordance with section 1-83. Each utility commissioner shall receive annually a salary equal to that established for management pay plan salary group seventy-five by the Commissioner of Administrative Services, except that the chairperson shall receive annually a salary equal to that established for management pay plan salary group seventy-seven.
- 48 (e) To insure the highest standard of public utility regulation, on and

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after October 1, 2007, any newly appointed utility commissioner of the authority shall have education or training and three or more years of experience in one or more of the following fields: Economics, engineering, law, accounting, finance, utility regulation, public or government administration, consumer advocacy, business management, and environmental management. On and after July 1, 1997, at least three of these fields shall be represented on the authority by individual utility commissioners at all times. Any time a utility commissioner is newly appointed, at least one of the utility commissioners shall have experience in utility customer advocacy.

- (f) (1) The chairperson of the authority [, with the approval of the Commissioner of Energy and Environmental Protection,] shall prescribe the duties of the staff [assigned to] of the authority in order to (A) conduct comprehensive planning with respect to the functions of the authority; (B) cause the administrative organization of the authority to be examined with a view to promoting economy and efficiency; and (C) organize the authority into such divisions, bureaus or other units as necessary for the efficient conduct of the business of the authority. [and may from time to time make recommendations to the Commissioner of Energy and Environmental Protection regarding staff and resources.]
- (2) The chairperson of the Public Utilities Regulatory Authority, in order to implement the comprehensive planning and organizational structure established pursuant to subdivision (1) of this subsection, shall (A) coordinate the activities of the authority and prescribe the duties of the staff assigned to the authority; (B) for any proceeding on a proposed rate amendment in which staff of the authority are to be made a party pursuant to section 16-19j, determine which staff shall appear and participate in the proceedings and which shall serve the members of the authority; (C) enter into such contractual agreements, in accordance with established procedures, as may be necessary for the discharge of the authority's duties; (D) subject to the provisions of section 4-32, and unless otherwise provided by law, receive any money, revenue or services from the federal government, corporations, associations or individuals, including payments from the sale of printed matter or any

other material or services; and (E) require the staff of the authority to have expertise in public utility engineering and accounting, finance, economics, computers and rate design.

- (g) No utility commissioner of the Public Utilities Regulatory Authority or employee of the [Department of Energy and Environmental Protection assigned to work with the] authority shall have any interest, financial or otherwise, direct or indirect, or engage in any business, employment, transaction or professional activity, or incur any obligation of any nature, which is in substantial conflict with the proper discharge of his or her duties or employment in the public interest and of his or her responsibilities as prescribed in the laws of this state, as defined in section 1-85, concerning any matter within the jurisdiction of the authority; provided, no such substantial conflict shall be deemed to exist solely by virtue of the fact that a utility commissioner of the authority or employee of the [department assigned to work with the] authority, or any business in which such a person has an interest, receives utility service from one or more Connecticut utilities under the normal rates and conditions of service.
- (h) No utility commissioner of the Public Utilities Regulatory Authority or employee of the [Department of Energy and Environmental Protection assigned to work with the authority, during such assignment,] authority shall accept other employment which will either impair his or her independence of judgment as to his or her official duties or employment or require him or her, or induce him or her, to disclose confidential information acquired by him or her in the course of and by reason of his or her official duties.
- (i) No utility commissioner of the Public Utilities Regulatory Authority or employee of the [Department of Energy and Environmental Protection assigned to work with the authority, during such assignment,] <u>authority</u> shall wilfully and knowingly disclose, for pecuniary gain, to any other person, confidential information acquired by him or her in the course of and by reason of his or her official duties or employment or use any such information for the purpose of

116 pecuniary gain.

(j) No utility commissioner of the Public Utilities Regulatory Authority or employee of the [Department of Energy and Environmental Protection assigned to work with the authority, during such assignment,] authority shall agree to accept, or be in partnership or association with any person, or a member of a professional corporation or in membership with any union or professional association which partnership, association, professional corporation, union or professional association agrees to accept any employment, fee or other thing of value, or portion thereof, in consideration of his or her appearing, agreeing to appear, or taking any other action on behalf of another person before the authority, the Connecticut Siting Council, the Office of Policy and Management or the Commissioner of Energy and Environmental Protection.

- (k) No utility commissioner of the Public Utilities Regulatory Authority shall, for a period of one year following the termination of his or her service as a utility commissioner, accept employment: (1) By a public service company or by any person, firm or corporation engaged in lobbying activities with regard to governmental regulation of public service companies; (2) by a certified telecommunications provider or by any person, firm or corporation engaged in lobbying activities with regard to governmental regulation of persons, firms or corporations so certified; or (3) by an electric supplier or by any person, firm or corporation engaged in lobbying activities with regard to governmental regulation of electric suppliers. No such utility commissioner who is also an attorney shall in any capacity, appear or participate in any matter, or accept any compensation regarding a matter, before the authority, for a period of one year following the termination of his or her service as a utility commissioner.
- (l) The chairperson of the authority shall assign authority staff to fulfill the duties of procurement manager where required pursuant to this title and title 16a.

(m) Notwithstanding any provision of the general statutes, the decisions of the Public Utilities Regulatory Authority, including, but not limited to, decisions relating to rate amendments arising from the Comprehensive Energy Strategy, the Integrated Resources Plan, the Conservation and Load Management Plan and policies established by the Department of Energy and Environmental Protection, shall be guided by said strategy and plans and such policies.

- (n) Two or more utility commissioners serving on a panel established pursuant to subsection (c) of this section may confer or communicate regarding the matter before such panel. Any such conference or communication that does not occur before the public at a hearing or proceeding shall not constitute a meeting as defined in section 1-200.
- (o) The authority shall be responsible for all matters of rate regulation
 for public utilities and regulated entities under title 16 and shall
 promote policies that will lead to just and reasonable utility rates.
- Sec. 502. Section 4-67e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):

The Secretary of the Office of Policy and Management shall coordinate the activity of the Commissioner of Public Health, [and] the Commissioner of Energy and Environmental Protection and the chairperson of the Public Utilities Regulatory Authority in the following: (1) The review of the authority of each agency for consistency with the policies established by section 22a-380, (2) the preparation of a memorandum of understanding, not more than six months after October 1, 1991, intended to avoid inconsistency, overlap and redundancy in requirements and authority of each agency in water conservation issues, emergency contingency plans and regulatory authority under chapters 283, 446i, 446j and 474, (3) the review of exercise of regulatory authority over water companies, as defined in section 25-32a, to determine whether inconsistency, overlap or redundancy exist in the statutory requirements or regulatory authority of such agencies under chapters 283, 446i, 446j, and 474, (4) the

180 assessment of the necessity of a memorandum of understanding to 181 avoid such inconsistency, overlap or redundancy, and, if determined to 182 be necessary, the preparation of such a memorandum by July 1, 1995, 183 and (5) the development of recommendations for legislation and 184 amendments to regulations to implement the provisions of a 185 memorandum of understanding prepared pursuant to this section, or 186 for consistency with the policies established by section 22a-380. There 187 shall be a period of public review and comment on a memorandum of 188 understanding prior to final agreement. On or before January 1, 1995, 189 the secretary shall submit to the joint standing committees of the 190 General Assembly having cognizance of matters relating to public 191 health, energy and public utilities and the environment, written 192 findings, and any recommendations, concerning the review and 193 assessment conducted pursuant to subdivisions (3) and (4) of this 194 section.

- 195 Sec. 503. Section 16-4 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):
- No officer, employee, attorney or agent of any public service company, of any certified telecommunications provider or of any electric supplier shall be a member <u>or employee</u> of the Public Utilities Regulatory Authority or an employee of the Department of Energy and Environmental Protection.
- Sec. 504. Section 16-6b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):
 - The Public Utilities Regulatory Authority may, in accordance with chapter 54, adopt such regulations with respect to: (1) Rates and charges, services, accounting practices, safety and the conduct of operations generally of public service companies subject to its jurisdiction as it deems reasonable and necessary; (2) services, accounting practices, safety and the conduct of operations generally of electric suppliers subject to its jurisdiction as it deems reasonable and necessary; and (3) standards for systems utilizing cogeneration technology and renewable

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212 fuel resources. [, in accordance with the Department of Energy and 213 Environmental Protection's policies.

- 214 Sec. 505. Section 22a-2d of the general statutes is repealed and the following is substituted in lieu thereof (Effective October 1, 2022): 215
- 216 (a) There is established a Department of Energy and Environmental 217 Protection, which shall have jurisdiction relating to the preservation and 218 protection of the air, water and other natural resources of the state, 219 energy and policy planning and regulation and advancement of 220 telecommunications and related technology. For the purposes of energy 221 policy and regulation, the department shall have the following goals: (1) 222 Reducing rates and decreasing costs for Connecticut's ratepayers, (2) 223 ensuring the reliability and safety of our state's energy supply, (3) 224 increasing the use of clean energy and technologies that support clean 225 energy, and (4) developing the state's energy-related economy. For the 226 purpose of environmental protection and regulation, the department 227 shall have the following goals: (A) Conserving, improving and 228 protecting the natural resources and environment of the state, and (B) 229 preserving the natural environment while fostering sustainable 230 development. [The Public Utilities Regulatory Authority within the 231 department shall be responsible for all matters of rate regulation for 232 public utilities and regulated entities under title 16 and shall promote 233 policies that will lead to just and reasonable utility rates.] The 234 department head shall be the Commissioner of Energy and 235 Environmental Protection who shall be appointed by the Governor in 236 accordance with the provisions of sections 4-5 to 4-8, inclusive, as 237 amended by this act, with the powers and duties therein prescribed. The 238 Department of Energy and Environmental Protection shall establish 239 bureaus, one of which shall be designated an energy bureau.
 - (b) The Department of Energy and Environmental Protection shall constitute a successor department to the Department of Environmental Protection and the Department of Public Utility Control in accordance with the provisions of sections 4-38d, 4-38e and 4-39.

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(c) On and after October 1, 2022, if the duties of any employee of the

- 245 Department of Energy and Environmental Protection pertain to
- 246 <u>functions which are shared between the department and the Public</u>
- 247 <u>Utilities Regulatory Authority, the heads thereof shall determine the</u>
- 248 <u>department or authority to which such employee shall be transferred</u>
- and, if they are unable to agree, such determination shall be made by
- 250 the Governor.
- Sec. 506. Section 4-5 of the 2022 supplement to the general statutes is
- repealed and the following is substituted in lieu thereof (Effective July 1,
- 253 2022):
- As used in sections 4-6, 4-7 and 4-8, the term "department head"
- 255 means Secretary of the Office of Policy and Management, Commissioner
- 256 of Administrative Services, Commissioner of Revenue Services,
- 257 Banking Commissioner, Commissioner of Children and Families,
- 258 Commissioner of Consumer Protection, Commissioner of Correction,
- 259 Commissioner of Economic and Community Development, State Board
- 260 of Education, Commissioner of Emergency Services and Public
- 261 Protection, Commissioner of Energy and Environmental Protection,
- 262 Commissioner of Agriculture, Commissioner of Public Health,
- 263 Insurance Commissioner, Labor Commissioner, Commissioner of
- 264 Mental Health and Addiction Services, Commissioner of Social Services,
- 265 Commissioner of Developmental Services, Commissioner of Motor
- Vehicles, Commissioner of Transportation, Commissioner of Veterans
- 267 Affairs, Commissioner of Housing, Commissioner of Aging and
- 268 Disability Services, the Commissioner of Early Childhood, the executive
- 269 director of the Office of Military Affairs, the executive director of the
- 270 Office of Health Strategy, the executive director of the Technical
- 271 Education and Career System, [and] the Chief Workforce Officer and
- 272 <u>effective October 1, 2022, the chairperson of the Public Utilities Control</u>
- 273 Authority. As used in sections 4-6 and 4-7, "department head" also
- 274 means the Commissioner of Education.
- Sec. 507. Section 4-5 of the 2022 supplement to the general statutes, as
- amended by section 6 of public act 17-237, section 279 of public act 17-2

of the June special session, section 20 of public act 18-182, section 283 of

- 278 public act 19-117 and section 254 of public act 21-2 of the June special
- session, is repealed and the following is substituted in lieu thereof
- 280 (Effective July 1, 2022):
- As used in sections 4-6, 4-7 and 4-8, the term "department head"
- means Secretary of the Office of Policy and Management, Commissioner
- 283 of Administrative Services, Commissioner of Revenue Services,
- 284 Banking Commissioner, Commissioner of Children and Families,
- 285 Commissioner of Consumer Protection, Commissioner of Correction,
- 286 Commissioner of Economic and Community Development, State Board
- 287 of Education, Commissioner of Emergency Services and Public
- 288 Protection, Commissioner of Energy and Environmental Protection,
- 289 Commissioner of Agriculture, Commissioner of Public Health,
- 290 Insurance Commissioner, Labor Commissioner, Commissioner of
- 291 Mental Health and Addiction Services, Commissioner of Social Services,
- 292 Commissioner of Developmental Services, Commissioner of Motor
- Vehicles, Commissioner of Transportation, Commissioner of Veterans
- 294 Affairs, Commissioner of Housing, Commissioner of Rehabilitation
- 295 Services, the Commissioner of Early Childhood, the executive director
- of the Office of Military Affairs, the executive director of the Technical
- 297 Education and Career System, [and] the Chief Workforce Officer and
- 298 <u>effective October 1, 2022, the chairperson of the Public Utilities Control</u>
- 299 <u>Authority</u>. As used in sections 4-6 and 4-7, "department head" also
- means the Commissioner of Education.
- Sec. 508. Section 4-38c of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2022*):
- 303 There shall be within the executive branch of state government the
- 304 following departments: Office of Policy and Management, Department
- 305 of Administrative Services, Department of Aging and Disability
- 306 Services, Department of Revenue Services, Department of Banking,
- 307 Department of Agriculture, Department of Children and Families,
- 308 Department of Consumer Protection, Department of Correction,
- 309 Department of Economic and Community Development, State Board of

310 Education, Department of Emergency Services and Public Protection,

- 311 Department of Energy and Environmental Protection, Department of
- 312 Public Health, Board of Regents for Higher Education, Insurance
- 313 Department, Labor Department, Department of Mental Health and
- 314 Addiction Services, Department of Developmental Services,
- 315 Department of Social Services, Department of Rehabilitation Services,
- 316 Department of Transportation, Department of Motor Vehicles,
- 317 Department of Veterans Affairs, [and] the Technical Education and
- 318 Career System and effective October 1, 2022, the Public Utilities
- 319 <u>Regulatory Authority</u>.
- Sec. 509. Section 4-38c of the general statutes, as amended by section
- 321 7 of public act 17-237, section 287 of public act 17-2 of the June special
- session, section 21 of public act 18-182 and section 284 of public act 19-
- 323 117, is repealed and the following is substituted in lieu thereof (*Effective*
- 324 July 1, 2022):
- 325 There shall be within the executive branch of state government the
- 326 following departments: Office of Policy and Management, Department
- 327 of Administrative Services, Department of Revenue Services,
- 328 Department of Banking, Department of Agriculture, Department of
- 329 Children and Families, Department of Consumer Protection,
- 330 Department of Correction, Department of Economic and Community
- 331 Development, State Board of Education, Department of Emergency
- 332 Services and Public Protection, Department of Energy and
- 333 Environmental Protection, Department of Public Health, Board of
- 334 Regents for Higher Education, Insurance Department, Labor
- 335 Department, Department of Mental Health and Addiction Services,
- 336 Department of Developmental Services, Department of Social Services,
- 337 Department of Transportation, Department of Motor Vehicles,
- 338 Department of Veterans Affairs, [and] the Technical Education and
- 339 Career System and effective October 1, 2022, the Public Utilities
- 340 <u>Regulatory Authority</u>."

This act shall take effect as follows and shall amend the following		
sections:		
Sec. 501	October 1, 2022	16-2
Sec. 502	October 1, 2022	4-67e
Sec. 503	October 1, 2022	16-4
Sec. 504	October 1, 2022	16-6b
Sec. 505	October 1, 2022	22a-2d
Sec. 506	July 1, 2022	4-5
Sec. 507	July 1, 2022	4-5
Sec. 508	July 1, 2022	4-38c
Sec. 509	July 1, 2022	4-38c